Item Number: <u>9a Draft Motion</u> Meeting Date: June 30, 2020

 MOTION 2020-15:
A MOTION OF THE PORT OF SEATTLE COMMISSION

to direct a comprehensive assessment of the Port of Seattle Police Department to ensure alignment with the highest national standards and best practices related to policing; and to establish a Commission Task Force to lead the assessment and develop recommendations for action.

PROPOSED
JULY 14, 2020

INTRODUCTION

A broad consensus has formed in the United States that a close examination of current policing practices is necessary and urgent. The Port of Seattle has the responsibility during this critical moment in history to ensure that our Police Department is held to the highest nationwide standards achievable for public safety, protection of civil rights, equity, accountability and oversight.

While much of the Port of Seattle Police Department's primary function is in service to port-owned facilities and the unique requirements of international aviation and maritime activities, public safety remains at the core of its mission. In addition, Port Police also provide mutual aid requests to other jurisdictions, when needed.

The Port can lead by example, by embracing the need for a thorough review, and by acting swiftly and meaningfully in identifying and acting upon areas for improvement.

TEXT OF THE MOTION

The Port of Seattle Commission hereby directs a comprehensive assessment of the Port of Seattle Police Department's policies, protocols and procedures impacting issues of diversity, equity and civil rights, and develop recommendations for action.

- 1) The Commission affirms its strong support for the actions taken on June 23, 2020 by the Executive Director under his authority to immediately implement reforms to Port Police policies and practices:
 - a. An immediate ban on use of vascular or airway neck restraints, termed by the public as "chokeholds."
 - b. Ensuring diversity in all Police hiring evaluation panels.
 - c. In recruitment and evaluation of police officer candidates, automatically disqualifying applicants based on a substantiated finding of the use of excessive force against a member of the public, or a substantiated finding of racial discrimination against another employee or the public.

- d. Ensuring that police training required for all officers on a regular basis includes deescalation training, bystander intervention where an officer observes another officer acting in violation of the law or Port of Seattle policies, and anti-discrimination training.
- e. Reviewing the issue of "qualified immunity" as it applies to police officer conduct for inclusion in the Port's federal legislative agenda.
- f. Continuing the Port's moratorium on police use of facial recognition technology.
- g. Making Police Department policies visible to the public and Port staff.
- h. Ensuring Police officers' names are clearly identifiable on any uniform worn on duty.
- 2) The Commission authorizes the creation of a Commission Task Force on Port Policing and Civil Rights. The Task Force will include two Port of Seattle Commissioners appointed by the Commission President, who will oversee and help guide this assessment. The Commission President shall also appoint two Task Force Co-Chairs.
- 3) The Task Force will develop and implement the approach, methodology, scope of work, and timeline for the assessment. It will also develop recommendations for action, to include short and long-term, and will report back to the full Commission on a regular basis. In addition to the two Commissioners, the task force will be composed of:
 - a. Representatives from the Port's Blacks in Government employee resource group, the Office of Equity, Diversity & Inclusion, Port Police, Legal, Human Resources, Labor Relations, and other Port corporate and business divisions.
 - b. External representatives on the Task Force may include community leaders, civil rights advocates, union representatives, and experts on criminal justice and law enforcement.
 - c. A consultant may be necessary to provide assistance to the Task Force and members of the Task Force will be responsible for procuring the services of a consultant. Sufficient funds reserved for this purpose shall be included in the 2020, 2021 and 2022 budgets.
- 4) The Task Force shall have the authority to review any documentation, including police afteraction reports, use of force reports, demographic data and any other information necessary, within legal limits and privacy laws, to effectively and comprehensively conduct the assessment. In developing a scope of work, the Task Force shall review all relevant issues, as identified. Those issues may include, but not be limited to:
 - a. Diversity in Recruitment and Hiring: The assessment should include how potential officers are vetted during the testing, backgrounding and overall hiring process, including how past substantiated complaints and substantiated instances of misconduct are identified and considered during the hiring process. Building on the Executive Director's executive action that would disqualify applicants based on substantiated instances of excessive use of force or racial discrimination, the assessment should more clearly define the types of misconduct that would be prohibited, such as unjustified use of deadly force or racial profiling. It should also assess the diversity of the Port of Seattle Police and what additional efforts can be made to increase diversity beyond the Executive Director's new mandate for diversity on hiring evaluation panels, such as increasing diversity outreach during the recruitment process, more specifically defining and quantifying hiring panel diversity, or removing disqualifications or other reasons for rejecting a candidate that disproportionately impact people of color.
 - b. **Training and Development:** The assessment should build on the Executive Director's new mandate for anti-bias and de-escalation training by conducting a comprehensive review of the Police training curriculum, including how training promotes a "guardian"

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- mentality" approach to policing. In addition, the assessment should review how officers are developed and advanced throughout the organization, to include collective bargaining agreements, that ensures equitable outcomes for people of color in the police force.
- c. Equity: The assessment should identify what protocols and oversight are in place to ensure all officers – including Black officers and other officers of color in the police force - are treated respectfully, equally, and equitably. The assessment should determine what protocols are in place to identify and report any mistreatment experienced or observed that are contrary to the Port's high standards expected of law enforcement, without fear of retaliation or reprisal.
- d. Use-of-Force: The assessment should include a review of protocols governing use-offorce beyond the Executive Director's ban on use of potentially lethal vascular or airway neck restraints, sometimes termed as "chokeholds." The assessment should consider additional prohibitions on other potentially lethal techniques. In addition, the assessment should include a review of potential changes to the Police policy, practices or protocols on the use of tear gas and pepper spray chemicals, blast bombs, and other less lethal weapons and tactics used to manage and disperse crowds and/or respond to crisis situations.
- e. Oversight and Accountability: The assessment should look at how complaints by members of the public or other Port employees are handled, balancing officers' rights with appropriate civilian oversight. In addition, the assessment should review how the Commission, Port leadership and/or external groups can and should provide relevant oversight and facilitate accountability and transparency to the community. In particular, the task force should review how invocation of "qualified immunity" by a Port Police office in a civil lawsuit filed in federal court is or is not considered as part of the internal Port Police discliplinary process, and how Port leadership and the public are made aware of such civil cases where "qualified immunity" is invoked.
- **Police Union Participation:** The assessment should also engage police union representatives in collaborative dialogue about how collective bargaining agreements properly balance officers' rights with the ability to enforce a high standard of conduct and continued employment; how members of the police department are held accountable for violations; and whether the negotiated disciplinary process could be improved. The assessment should also identify any issues related to collective bargaining that have the potential to serve as or create barriers to progress on addressing systemic racial issues to the success of people of color in the police department.
- Budget, Roles and Equipment: The assessment should examine how and if Port Police roles and responsibilities could be better invested in community-focused policing. In addition, the assessment should review Port Police equipment and supplies used to conduct routine police work, including mass events and crowd management, and determine if any are excessive or unnecessary to conduct police work.
- h. Mutual Aid: The assessment should include how and when the Port Police engage in mutual aid, the protocols for that engagement to ensure alignment with Port values and policing policies, and the formal agreements in place to ensure compliance with Port standards when engaged in mutual aid. The assessment should also look at how the Port and partner agencies review these mutual aid agreements on a regular basis, as well as the risks and benefits of mutual aid in the various scenarios in which it is provided.

i. Advocacy: The assessment should include a review of potential state and federal
 legislation and reforms in addition to qualified immunity, such as misconduct tracking
 databases, for the Port to include in its advocacy efforts.

5) By no later than October 31, 2020, the Task Force shall submit the first report on progress and any recommendations for immediate actions that can be considered for implementation. The timeline for the remaining recommendations will be determined by the Task Force through its deliberative process. As recommendations are developed, the Task Force Co-Chairs shall submit a report to the Executive Director and Commission who will review the report within 90 days of receipt. The Executive Director, Commission President, Task Force and Port Police will collaborate to respond to the recommendations within 6 months. The Task Force will continue its work until such time as the Commission creates an alternative mechanism for ongoing annual or biannual assessments, and any other permanent review processes that are recommended.

If, during the assessment, the Task Force recognizes the need to review additional policies, practices and protocols, those should also be incorporated into any final recommendations. The Commission shall consider how to best create permanent Port policies based on the recommendations of the Task Force in order to create binding, long-term change – either through Executive Director implementation, Commission action or the collective bargaining process.

STATEMENT IN SUPPORT OF THE MOTION

The tragic killings of George Floyd, Breonna Taylor, Manuel Ellis, Rayshard Brooks and Ahmaud Arbery are only some of the most recent in a long history of unjust killings of Black Americans at the hands of police, reflecting a deeply disturbing pattern of systemic racism in our country that continues to severely impact our cities, communities and essential institutions.

Over the past few weeks, hundreds of thousands across our nation gathered to protest, and continue to protest, the unjust death of George Floyd, and the tolerance of racism by our communities and institutions. The cruelty and callousness of these deaths is abhorrent to a just and civil society. Recent demonstrations organized by groups in our community and around the country and world have offered people an opportunity to share their pain, heal, organize, and demand immediate action for broad social change, and to end systemic racism in policing and beyond.

Black Lives Matter and the nation are calling for an end to racial injustice, police brutality, killings and dehumanizing of Black Americans, and major reform of policing in the United States. There is a clear demand for an end to these issues, and immediate, deliberate action with sustained resolve.

The Port of Seattle relies on a diverse and inclusive workforce to accomplish our work for a better future. Respect for one another is a Port core value. The Port must therefore take responsibility by doing its part to respond to the call of history at this seminal moment.

In light of the national movement to reexamine policing within our communities and in accordance with the Port's Century Agenda goal to "Become a Model for Equity, Diversity, and Inclusion," a review of the policies, practices and oversight of the Port of Seattle Police is fully appropriate. On July 14, the Port of Seattle Commission will vote to direct a comprehensive assessment of the Port of Seattle Police Department's policies, protocols and procedures impacting issues of diversity, equity and civil rights, in order to develop recommendations for action. In addition, the Commission will authorize the creation of a Commission Task Force on Port Policing and Civil Rights. Based on the work of the Task Force, the Port

will issue a set of recommendations and a plan for ensuring that the work of the Port Police is transparent and accountable to community members and is fostering safe, healthy communities.

On June 23, Executive Director Metruck announced publicly that he would use his authority to direct the Acting Port of Seattle Police Chief to take immediate actions on this topic, including an immediate ban on use of vascular or airway neck restraints; mandates related to diversity on Police hiring evaluation panels; disqualifications of Police officer applicants based on a substantiated finding of the use of excessive force against a member of the public, or a substantiated finding of racial discrimination against another employee; requirements for de-escalation, "bystander" intervention and anti-discrimination training and other items.

The embrace of reforms in police departments around the country has shown how adapting policies based on values of civil society, social justice, and the best available science can reduce the incidence of violence in encounters between members of the community and police. It must be stated that the Port of Seattle Police have not been implicated in the kinds of tragic events that are the focus of local and nationwide protests. In spite of that record of strong public service to the community, the work of the task force less urgent and necessary, and will broadly benefit the Port, the communities we serve, and users of Port facilities.

